

District 21

Data Summary

2027-2028 Strategic Planning Data Considerations

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CITYWIDE ENROLLMENT (DISTRICT AND CHARTER), 2016-17 TO 2025-26

New York City Public Schools (NYCPS) is committed to thoughtful collaboration with districts and communities to collectively strengthen schools, support students and families, and respond to demographic and population changes in New York City.



Source: Audited Register and Charter Headcount; includes district and charter school enrollment only

- Enrollment in District 1-32 schools decreased by about 3% in 2025-2026. While enrollment has been relatively stable for the past three years, this year's decline is the largest since the steeper declines following the onset of the COVID-19 pandemic.
- Citywide, K-12 enrollment in District 1-32 schools and charter schools has declined by about 14% since its peak in the 2016-2017 school year.

DISTRICT ENROLLMENT

District 21 Enrollment by Grade Level and Year (District Schools Only)

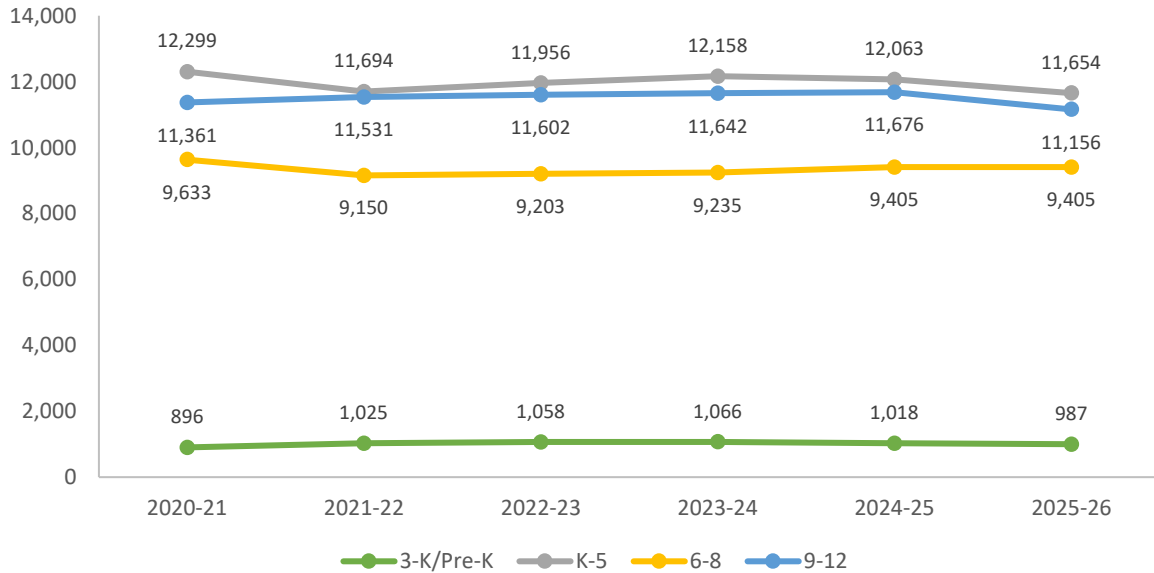


Table 1: District 21 Enrollment - 2020-21 to 2025-26

	2020-21	2021-22	2022-23	2023-24	2024-25	2025-26	1yr Change	5yr Change
3K	9	213	243	266	268	271	1%	2911%
PK	887	812	815	800	750	716	-5%	-19%
K-5	12,299	11,694	11,956	12,158	12,063	11,654	-3%	-5%
6-8	9,633	9,150	9,203	9,235	9,405	9,405	0%	-2%
9-12	11,361	11,531	11,602	11,642	11,676	11,156	-4%	-2%
Total	34,189	33,400	33,819	34,101	34,162	33,202	-3%	-3%
% Change YoY		-2.3%	1.3%	0.8%	0.2%	-2.8%		

Table 2: District 21 Entry Grade Enrollment - 2020-21 to 2025-26

	2020-21	2021-22	2022-23	2023-24	2024-25	2025-26	1yr Change	5yr Change
K	1,924	1,930	1,888	1,911	1,908	1,776	-6.9%	-8%
6	3,304	2,973	2,979	3,151	3,116	3,094	-0.7%	-6%
9	3,261	3,601	3,414	3,366	3,380	3,155	-6.7%	-3%

Source: Audited Register, preliminary for 3-K and pre-K for 2025-26; includes enrollment in district schools only

RESIDENTIAL POPULATION AND DISTRICT RETENTION

District 21 K-12 Enrollment vs. Residential Population

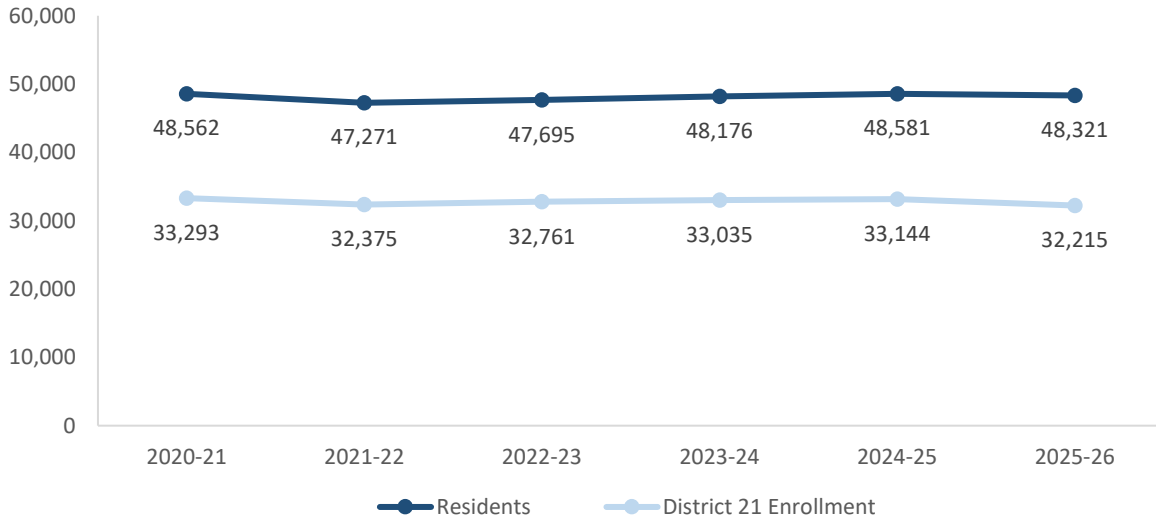


Table 3: District 21 Student Residential Population - 2020-21 to 2025-26

	2020-21	2021-22	2022-23	2023-24	2024-25	2025-26	1yr Change	5yr Change
K-5	22,302	21,619	21,838	22,001	21,998	21,703	-1%	-3%
6-8	11,593	11,306	11,398	11,289	11,359	11,311	0%	-2%
9-12	14,667	14,346	14,459	14,886	15,224	15,307	1%	4%
Total	48,562	47,271	47,695	48,176	48,581	48,321	-1%	0%
% Change YoY		-2.7%	0.9%	1.0%	0.8%	-0.5%		

- Between 2020-21 and 2025-26, the K-5 residential population in District 21 remained approximately stable.
- During this time, the 6-8 residential population in District 21 remained approximately stable.
- Citywide, the K-12 residential population declined by 7% since 2020-21.

Source: Residential population is the sum of students attending any NYCPS school, charter or non-public school; as such, this metric will not capture students who are home schooled, have dropped out, or are otherwise not enrolled in these school options.

Table 4: Elementary School District Retention (Where District 21 Residents Enroll in School)

	2020-21	2021-22	2022-23	2023-24	2024-25	2025-26	% of Residents	
							2020-21	2025-26
District 21 Schools	11,696	11,127	11,371	11,547	11,366	10,919	52%	50%
Other District Schools	1,147	1,041	1,101	1,108	1,145	1,194	5%	6%
Charter Schools	1,433	1,502	1,596	1,733	1,782	1,835	6%	8%
Non-Public Schools	7,764	7,695	7,475	7,311	7,384	7,378	35%	34%
Other	262	254	295	302	321	377	1%	2%
Total	22,302	21,619	21,838	22,001	21,998	21,703	100%	100%
% Change YoY		-3.1%	1.0%	0.7%	0.0%	-1.3%		

Table 5: Middle School District Retention (Where District 21 Residents Enroll in School)

	2020-21	2021-22	2022-23	2023-24	2024-25	2025-26	% of Residents	
							2020-21	2025-26
District 21 Schools	6,574	6,225	6,275	6,273	6,343	6,305	57%	56%
Other District Schools	792	734	788	759	735	721	7%	6%
Charter Schools	333	360	392	455	466	496	3%	4%
Non-Public Schools	3,774	3,866	3,826	3,664	3,672	3,642	33%	32%
Other	120	121	117	138	143	147	1%	1%
Total	11,593	11,306	11,398	11,289	11,359	11,311	100%	100%
% Change YoY		-2.5%	0.8%	-1.0%	0.6%	-0.4%		

Table 6: Where District 21 Students Live - Grades K-5

	K-5		% of Students	
	2020-21	2025-26	2020-21	2025-26
District 21	11,696	10,919	95%	94%
Other District	603	735	5%	6%
	12,299	11,654	100%	100%

Table 7: Where District 21 Students Live - Grades 6-8

	6-8		% of Students	
	2020-21	2025-26	2020-21	2025-26
District 21	6,574	6,305	68%	67%
Other District	3,059	3,100	32%	33%
	9,633	9,405	100%	100%

Citywide Trends

- Citywide, the average **District Retention Rate** (the percent of students living in a district who enroll in a district school in that district) is 53% for ES and 48% for MS.
- Citywide, the average **District Enrollment Rate** (the percent of students enrolled in district schools who live in that district) is 83% for ES and 76% for MS.

Source: Audited Register for NYCPS and charter schools; NYCPS administrative data for non-public schools

DISTRICT ENROLLMENT MODEL ("IN-OUT MODEL")

The table below depicts the prevailing trends for students coming into the district ("IN") and leaving the district ("OUT") to help identify the primary drivers of district school enrollment change.

Table 8: In-Out Model - ES and MS

	ES			MS		
	2020-21	2025-26	% Change	2020-21	2025-26	% Change
Residents of District 21	22,302	21,703	-3%	11,593	11,311	-2%
- OUT to other districts	-1,147	-1,194	4%	-792	-721	-9%
- OUT to D75/D79	-262	-377	44%	-120	-147	23%
- OUT to charters	-1,433	-1,835	28%	-333	-496	49%
- OUT to Non-Public Schools	-7,764	-7,378	-5%	-3,774	-3,642	-3%
Total OUT	-10,606	-10,784	2%	-5,019	-5,006	0%
+ IN from other districts	+603	+735	22%	+3,059	+3,100	1%
D21 Enrollment	12,299	11,654	-5%	9,633	9,405	-2%

Source: Audited Register for NYCPS and charter schools; NYCPS administrative data for non-public schools

Students Leaving the District:

- At the elementary school level, the largest number of students leaving District 21 enroll in non-public schools. Since 2020-21, this number has decreased by 5%, as compared to the overall number of elementary school-aged residents, which has remained about the same.
- At the middle school level, the largest number of students leaving District 21 enroll in non-public schools. Since 2020-21, this number has decreased by 3%, as compared to the overall number of middle school-aged residents, which has remained about the same.

Students Coming into the District:

- At the elementary school level, a smaller number of students living in other districts come into District 21 schools (735) than District 21 residents who leave for other district schools (1,194).
- At the middle school level, a greater number of students living in other districts come into District 21 schools (3,100) than District 21 residents who leave for other district schools (721).

ARTICULATION TRENDS

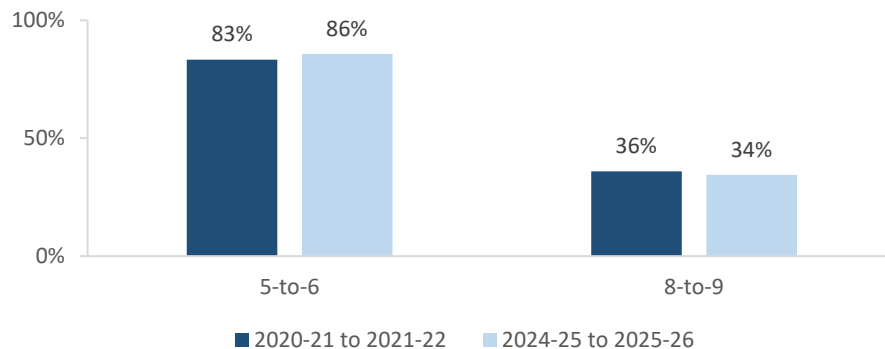
Table 9: 5-to-6 Articulation (Where District 21 5th Graders Enrolled the Following Year)

	2020-21 to 2021-22		2024-25 to 2025-26	
	#	%	#	%
District 21 Schools	1,732	83%	1,790	86%
Other District Schools	171	8%	171	8%
D75 Schools	1	0%	3	0%
D79 Schools	0	0%	0	0%
Charter Schools	23	1%	25	1%
Non-Public Schools	27	1%	12	1%
Out of NYC	103	5%	78	4%
Other	25	1%	11	1%
Total	2,082	100%	2,090	100%

Table 10: 8-to-9 Articulation (Where District 21 8th Graders Enrolled the Following Year)

	2020-21 to 2021-22		2024-25 to 2025-26	
	#	%	#	%
District 21 Schools	1,139	36%	1,063	34%
Other District Schools	1,691	53%	1,801	58%
D75 Schools	0	0%	7	0%
D79 Schools	0	0%	0	0%
Charter Schools	17	1%	46	1%
Non-Public Schools	126	4%	74	2%
Out of NYC	156	5%	89	3%
Other	43	1%	13	0%
Total	3,172	100%	3,093	100%

District 21 Students Remaining in District the Following Year



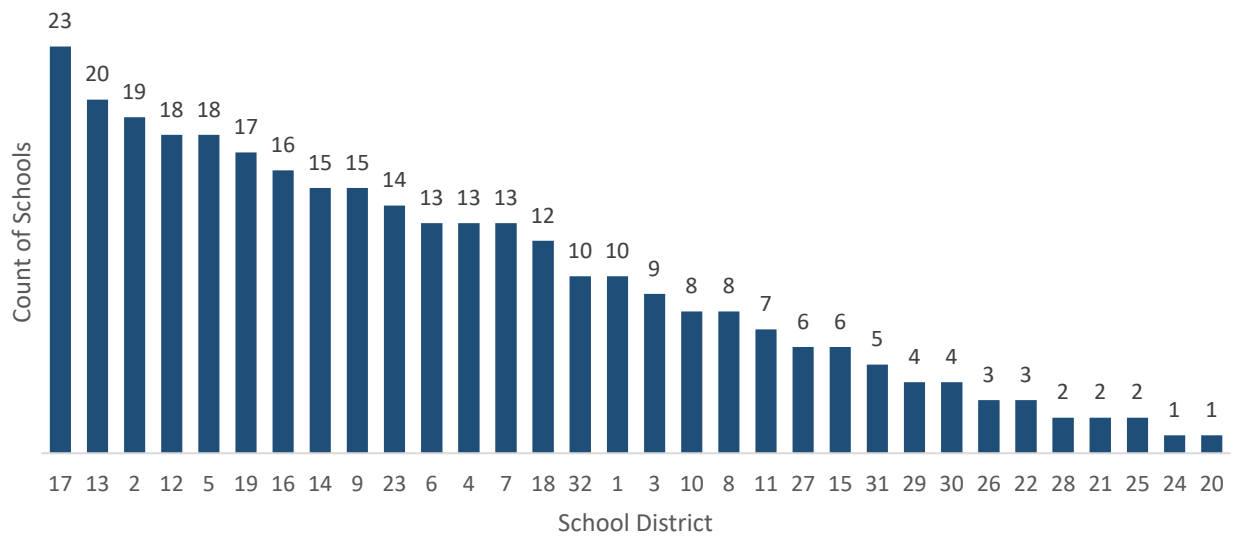
- Citywide, the average percent of graduating 5th graders who remain at a district school in the same district for 6th grade is 73%; for graduating 8th graders, the average percent of students who remain in the same district for 9th grade is 38%.

SCHOOL COUNTS BY ENROLLMENT RANGE

Table 11: District 21 School Counts by Enrollment Range (Grades K-12, Excludes 3-K and Pre-K)

Enrollment Range	School Level							Total
	ECC	ES	MS	HS	K-8	6-12	K-12	
Less than 150	0	0	1	0	0	0	0	1
150-249	0	1	0	2	0	0	0	3
250-349	0	1	0	1	1	0	0	3
350-449	0	4	1	2	1	0	0	8
450-549	0	1	0	0	1	0	0	2
550+	0	7	5	5	5	2	0	24
<i>Total</i>	0	14	7	10	8	2	0	41

Number of Schools with Enrollment in Bottom 25% by School District - 2025-26



Source: Audited Register; includes district schools only; excludes pre-K centers, transfer schools, and schools phasing in.

ENROLLMENT VS. CAPACITY

Table 12: District 21 Enrollment vs. Capacity - Grades K-5

	Neighborhood	Enrollment	Capacity	Seat Excess / Deficit
District 21	N/A	11,654	11,951	297
Sub-District 1	Coney Island	3,218	3,963	745
Sub-District 2	Gravesend	5,634	5,287	-347
Sub-District 3	Gravesend,Ocean Pkwy	2,802	2,701	-101

Table 13: District 21 Enrollment vs. Capacity - Grades 6-8

	Neighborhood	Enrollment	Capacity	Seat Excess / Deficit
District 21	N/A	9,405	9,633	228
Sub-District 1	Coney Island	3,833	4,301	468
Sub-District 2	Gravesend	3,828	3,662	-166
Sub-District 3	Gravesend,Ocean Pkwy	1,744	1,670	-74

Source: Enrollment from 2025-26 Audited Register and grade-level capacity estimated for 2025-26.

BUILDING UTILIZATION

Each year, the SCA publishes the Blue Book, a report analyzing the capacity and enrollment for every NYCPS building across the city. "Under-Utilized Buildings" reflects the projected count of buildings that have at least 150 excess seats.

Table 14: Count of NYCPS Buildings by Utilization Status

	District 21	Brooklyn
Count of Buildings	40	427
Under-Utilized (UU) Buildings	8	206
150-299 Excess Seats	1	77
300+ Excess Seats	7	129
Over-Utilized Buildings	16	88

Source: 2025-26 enrollment and 2024-25 capacity; UU status is based on a preliminary 2025-26 Under-Utilized space analysis, and accounts for building enrollment in 2025-26 and changes planned for 2026-27.

DISTRICT 75

NYCPS's District 75 provides specialized instructional support for students with significant challenges, such as Autism Spectrum Disorder (ASD), significant cognitive delays, emotional disability, sensory impairment, and multiple disabilities. District 75 serves students through a number of different program models.

- Most District 75 students attend Special Class programs, which operate as distinct schools and may be located in standalone sites or co-located with district schools.
- A smaller number of students attend Inclusion Programs, in which students receive District 75 services within general education classes at a district school partner.

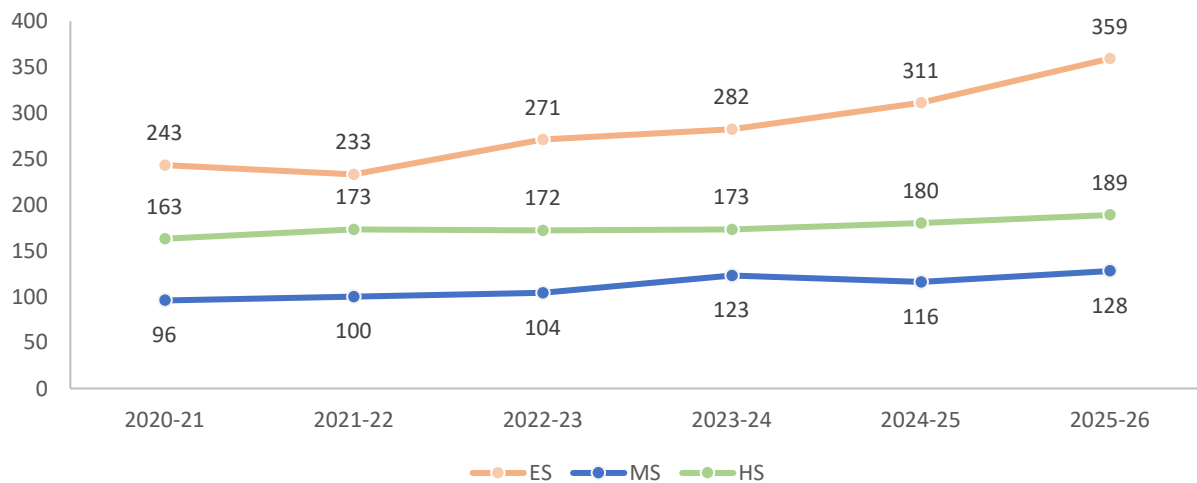
Table 15: District 75 Seat Need

	ES			MS			HS		
	District	Borough	City	District	Borough	City	District	Borough	City
Capacity	370	3,792	15,098	136	1,340	5,370	512	2,572	9,948
Residents	359	3,542	13,934	128	1,127	4,678	189	2,300	8,874
Deficit	No Deficit	No Deficit	No Deficit	No Deficit	No Deficit	No Deficit	No Deficit	No Deficit	No Deficit

Table 16: District 75 Residential Change in District 21

	2020-21	2021-22	2022-23	2023-24	2024-25	2025-26	1yr Change	5yr Change
ES	243	233	271	282	311	359	15%	48%
MS	96	100	104	123	116	128	10%	33%
HS	163	173	172	173	180	189	5%	16%
All Grades	502	506	547	578	607	676	11%	35%

District 21 Residents in District 75 Special Classes



Source: Audited Register

DISTRICT DEMOGRAPHICS

Table 17: Ethnicity

	K-5			6-8			9-12		
	District	Borough	City	District	Borough	City	District	Borough	City
% Asian and Pacific Islander	29%	17%	17%	29%	18%	17%	19%	17%	17%
% Hispanic	24%	29%	42%	24%	31%	43%	30%	32%	44%
% Black	9%	29%	22%	7%	31%	23%	20%	33%	24%
% White	36%	20%	15%	38%	17%	13%	27%	15%	12%
% Multi-Racial	1%	3%	2%	2%	2%	2%	1%	1%	1%
% Native American	1%	1%	1%	0%	1%	1%	1%	1%	1%
% Other	0%	0%	0%	0%	0%	0%	2%	1%	1%

Table 18: Special Populations

	K-5			6-8			9-12		
	District	Borough	City	District	Borough	City	District	Borough	City
Students with Disabilities	21%	22%	23%	16%	21%	22%	19%	19%	19%
English Language Learners	26%	19%	20%	14%	13%	13%	17%	13%	13%
Economically Disadvantaged	79%	73%	73%	71%	76%	74%	75%	76%	75%
Students in Temporary Housing	5%	10%	11%	6%	11%	12%	8%	10%	11%

Source: 2025-26 Audited Register; includes charter schools located in the district and may differ slightly from the NYCPS Demographic Snapshot.

SPECIAL PROGRAMS

Table 19: District 21 Special Program Summary

	District 21	Brooklyn
Schools with ASD Programs	4	49
<i>Horizon</i>	2	22
<i>Nest</i>	2	28
Schools with G&T Programs	4	43
Schools with Bilingual Ed Programs	8	117
<i>Dual Language (DL)</i>	6	75
<i>Transitional Bilingual Education (TBE)</i>	0	0
<i>DL/TBE</i>	2	42

Note: Schools with both Horizon and Nest programs are counted once in the top row but separately in the Horizon and Nest rows beneath.

NEW YORK STATE CLASS SIZE LAW

Class Size Compliance by District (2025-26)



Source: November 15, 2025 Annual Report on Implementation of New York State's Class Size Caps, available at <https://infohub.nyced.org/docs/default-source/default-document-library/summary-report-11-15-25-final.pdf>

