

District 28

Data Summary

2027-2028 Strategic Planning Data Considerations

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CITYWIDE ENROLLMENT (DISTRICT AND CHARTER), 2016-17 TO 2025-26

New York City Public Schools (NYCPS) is committed to thoughtful collaboration with districts and communities to collectively strengthen schools, support students and families, and respond to demographic and population changes in New York City.



Source: Audited Register and Charter Headcount; includes district and charter school enrollment only

- Enrollment in District 1-32 schools decreased by about 3% in 2025-2026. While enrollment has been relatively stable for the past three years, this year's decline is the largest since the steeper declines following the onset of the COVID-19 pandemic.
- Citywide, K-12 enrollment in District 1-32 schools and charter schools has declined by about 14% since its peak in the 2016-2017 school year.

DISTRICT ENROLLMENT

District 28 Enrollment by Grade Level and Year (District Schools Only)

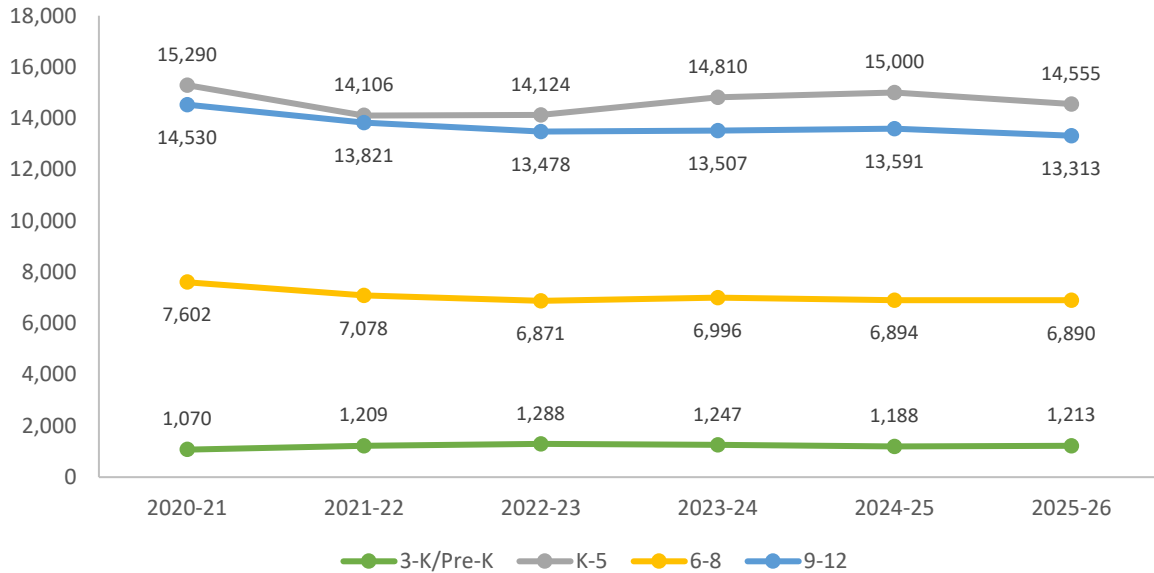


Table 1: District 28 Enrollment - 2020-21 to 2025-26

| | 2020-21 | 2021-22 | 2022-23 | 2023-24 | 2024-25 | 2025-26 | 1yr Change | 5yr Change |
|---------------------|---------------|---------------|---------------|---------------|---------------|---------------|------------|------------|
| 3K | N/A | 139 | 193 | 194 | 169 | 198 | 17% | N/A |
| PK | 1,070 | 1,070 | 1,095 | 1,053 | 1,019 | 1,015 | 0% | -5% |
| K-5 | 15,290 | 14,106 | 14,124 | 14,810 | 15,000 | 14,555 | -3% | -5% |
| 6-8 | 7,602 | 7,078 | 6,871 | 6,996 | 6,894 | 6,890 | 0% | -9% |
| 9-12 | 14,530 | 13,821 | 13,478 | 13,507 | 13,591 | 13,313 | -2% | -8% |
| Total | 38,492 | 36,214 | 35,761 | 36,560 | 36,673 | 35,971 | -2% | -7% |
| % Change YoY | | -5.9% | -1.3% | 2.2% | 0.3% | -1.9% | | |

Table 2: District 28 Entry Grade Enrollment - 2020-21 to 2025-26

| | 2020-21 | 2021-22 | 2022-23 | 2023-24 | 2024-25 | 2025-26 | 1yr Change | 5yr Change |
|----------|---------|---------|---------|---------|---------|---------|------------|------------|
| K | 2,529 | 2,390 | 2,354 | 2,524 | 2,465 | 2,367 | -4.0% | -6% |
| 6 | 2,484 | 2,334 | 2,230 | 2,308 | 2,290 | 2,305 | 0.7% | -7% |
| 9 | 3,881 | 3,608 | 3,553 | 3,627 | 3,751 | 3,295 | -12.2% | -15% |

Source: Audited Register, preliminary for 3-K and pre-K for 2025-26; includes enrollment in district schools only

RESIDENTIAL POPULATION AND DISTRICT RETENTION

District 28 K-12 Enrollment vs. Residential Population

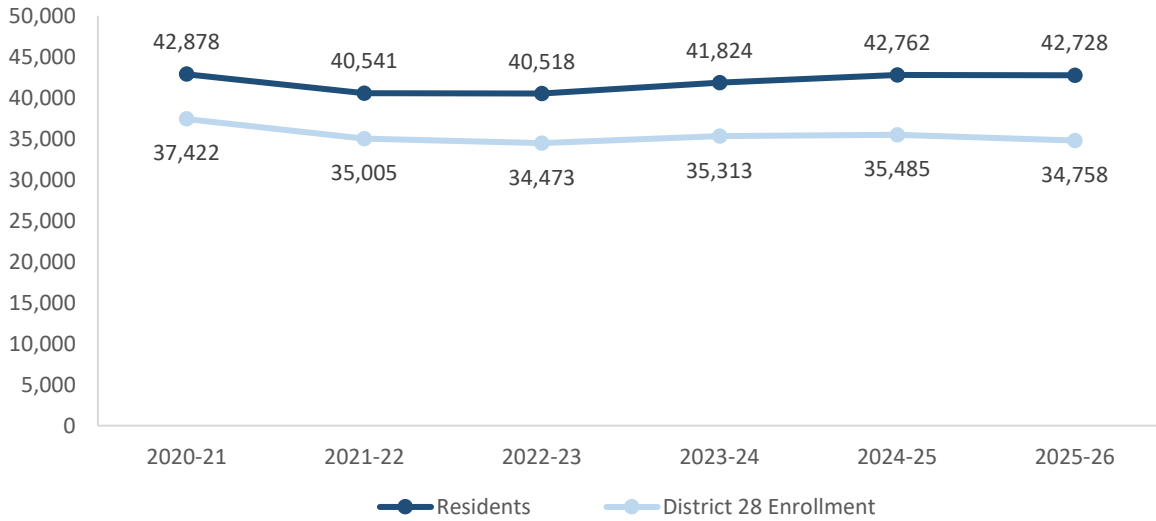


Table 3: District 28 Student Residential Population - 2020-21 to 2025-26

| | 2020-21 | 2021-22 | 2022-23 | 2023-24 | 2024-25 | 2025-26 | 1yr Change | 5yr Change |
|---------------------|---------------|---------------|---------------|---------------|---------------|---------------|------------|------------|
| K-5 | 19,770 | 18,387 | 18,353 | 19,112 | 19,599 | 19,486 | -1% | -1% |
| 6-8 | 9,753 | 9,246 | 9,062 | 9,239 | 9,339 | 9,397 | 1% | -4% |
| 9-12 | 13,355 | 12,908 | 13,103 | 13,473 | 13,824 | 13,845 | 0% | 4% |
| Total | 42,878 | 40,541 | 40,518 | 41,824 | 42,762 | 42,728 | 0% | 0% |
| % Change YoY | | -5.5% | -0.1% | 3.2% | 2.2% | -0.1% | | |

- Between 2020-21 and 2025-26, the K-5 residential population in District 28 remained approximately stable.
- During this time, the 6-8 residential population in District 28 declined by 4%.
- Citywide, the K-12 residential population declined by 7% since 2020-21.

Source: Residential population is the sum of students attending any NYCPS school, charter or non-public school; as such, this metric will not capture students who are home schooled, have dropped out, or are otherwise not enrolled in these school options.

Table 4: Elementary School District Retention (Where District 28 Residents Enroll in School)

| | 2020-21 | 2021-22 | 2022-23 | 2023-24 | 2024-25 | 2025-26 | % of Residents | |
|-------------------------------|---------------|---------------|---------------|---------------|---------------|---------------|----------------|-------------|
| | | | | | | | 2020-21 | 2025-26 |
| District 28 Schools | 14,269 | 13,202 | 13,230 | 13,771 | 13,800 | 13,333 | 72% | 68% |
| Other District Schools | 1,494 | 1,237 | 1,259 | 1,423 | 1,616 | 1,760 | 8% | 9% |
| Charter Schools | 1,188 | 1,192 | 1,199 | 1,343 | 1,552 | 1,705 | 6% | 9% |
| Non-Public Schools | 2,355 | 2,274 | 2,174 | 2,016 | 1,984 | 2,005 | 12% | 10% |
| Other | 464 | 482 | 491 | 559 | 647 | 683 | 2% | 4% |
| Total | 19,770 | 18,387 | 18,353 | 19,112 | 19,599 | 19,486 | 100% | 100% |
| % Change YoY | | -7.0% | -0.2% | 4.1% | 2.5% | -0.6% | | |

Table 5: Middle School District Retention (Where District 28 Residents Enroll in School)

| | 2020-21 | 2021-22 | 2022-23 | 2023-24 | 2024-25 | 2025-26 | % of Residents | |
|-------------------------------|--------------|--------------|--------------|--------------|--------------|--------------|----------------|-------------|
| | | | | | | | 2020-21 | 2025-26 |
| District 28 Schools | 6,735 | 6,205 | 6,029 | 6,081 | 6,025 | 5,963 | 69% | 63% |
| Other District Schools | 1,164 | 1,109 | 1,060 | 1,146 | 1,165 | 1,265 | 12% | 13% |
| Charter Schools | 363 | 445 | 479 | 570 | 665 | 745 | 4% | 8% |
| Non-Public Schools | 1,293 | 1,299 | 1,302 | 1,221 | 1,249 | 1,188 | 13% | 13% |
| Other | 198 | 188 | 192 | 221 | 235 | 236 | 2% | 3% |
| Total | 9,753 | 9,246 | 9,062 | 9,239 | 9,339 | 9,397 | 100% | 100% |
| % Change YoY | | -5.2% | -2.0% | 2.0% | 1.1% | 0.6% | | |

Table 6: Where District 28 Students Live - Grades K-5

| | K-5 | | % of Students | |
|-----------------------|---------|---------|---------------|---------|
| | 2020-21 | 2025-26 | 2020-21 | 2025-26 |
| District 28 | 14,269 | 13,333 | 93% | 92% |
| Other District | 1,021 | 1,222 | 7% | 8% |
| | 15,290 | 14,555 | 100% | 100% |

Table 7: Where District 28 Students Live - Grades 6-8

| | 6-8 | | % of Students | |
|-----------------------|---------|---------|---------------|---------|
| | 2020-21 | 2025-26 | 2020-21 | 2025-26 |
| District 28 | 6,735 | 5,963 | 89% | 87% |
| Other District | 867 | 927 | 11% | 13% |
| | 7,602 | 6,890 | 100% | 100% |

Citywide Trends

- Citywide, the average **District Retention Rate** (the percent of students living in a district who enroll in a district school in that district) is 53% for ES and 48% for MS.
- Citywide, the average **District Enrollment Rate** (the percent of students enrolled in district schools who live in that district) is 83% for ES and 76% for MS.

Source: Audited Register for NYCPS and charter schools; NYCPS administrative data for non-public schools

DISTRICT ENROLLMENT MODEL ("IN-OUT MODEL")

The table below depicts the prevailing trends for students coming into the district ("IN") and leaving the district ("OUT") to help identify the primary drivers of district school enrollment change.

Table 8: In-Out Model - ES and MS

| | ES | | | MS | | |
|----------------------------------|---------------|---------------|------------|---------------|---------------|------------|
| | 2020-21 | 2025-26 | % Change | 2020-21 | 2025-26 | % Change |
| Residents of District 28 | 19,770 | 19,486 | -1% | 9,753 | 9,397 | -4% |
| - OUT to other districts | -1,494 | -1,760 | 18% | -1,164 | -1,265 | 9% |
| - OUT to D75/D79 | -464 | -683 | 47% | -198 | -236 | 19% |
| - OUT to charters | -1,188 | -1,705 | 44% | -363 | -745 | 105% |
| - OUT to Non-Public Schools | -2,355 | -2,005 | -15% | -1,293 | -1,188 | -8% |
| Total OUT | -5,501 | -6,153 | 12% | -3,018 | -3,434 | 14% |
| + IN from other districts | +1,021 | +1,222 | 20% | +867 | +927 | 7% |
| D28 Enrollment | 15,290 | 14,555 | -5% | 7,602 | 6,890 | -9% |

Source: Audited Register for NYCPS and charter schools; NYCPS administrative data for non-public schools

Students Leaving the District:

- At the elementary school level, the largest number of students leaving District 28 enroll in non-public schools. Since 2020-21, this number has decreased by 15%, as compared to the overall number of elementary school-aged residents, which has remained about the same.
- At the middle school level, the largest number of students leaving District 28 enroll in district schools outside of District 28. Since 2020-21, this number has grown by 9%, as compared to the overall number of middle school-aged residents, which has decreased by 4%.

Students Coming into the District:

- At the elementary school level, a smaller number of students living in other districts come into District 28 schools (1,222) than District 28 residents who leave for other district schools (1,760).
- At the middle school level, a smaller number of students living in other districts come into District 28 schools (927) than District 28 residents who leave for other district schools (1,265).

ARTICULATION TRENDS

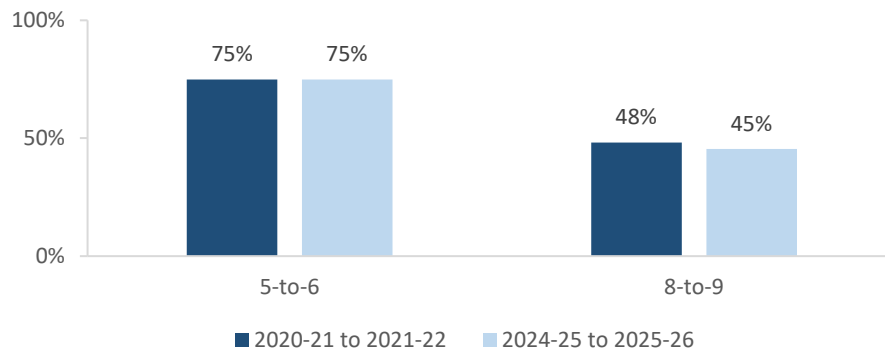
Table 9: 5-to-6 Articulation (Where District 28 5th Graders Enrolled the Following Year)

| | 2020-21 to 2021-22 | | 2024-25 to 2025-26 | |
|------------------------|--------------------|-------------|--------------------|-------------|
| | # | % | # | % |
| District 28 Schools | 1,905 | 75% | 1,869 | 75% |
| Other District Schools | 301 | 12% | 379 | 15% |
| D75 Schools | 1 | 0% | 1 | 0% |
| D79 Schools | 0 | 0% | 0 | 0% |
| Charter Schools | 21 | 1% | 53 | 2% |
| Non-Public Schools | 76 | 3% | 43 | 2% |
| Out of NYC | 207 | 8% | 133 | 5% |
| Other | 36 | 1% | 22 | 1% |
| Total | 2,547 | 100% | 2,500 | 100% |

Table 10: 8-to-9 Articulation (Where District 28 8th Graders Enrolled the Following Year)

| | 2020-21 to 2021-22 | | 2024-25 to 2025-26 | |
|------------------------|--------------------|-------------|--------------------|-------------|
| | # | % | # | % |
| District 28 Schools | 1,236 | 48% | 1,030 | 45% |
| Other District Schools | 1,014 | 39% | 1,048 | 46% |
| D75 Schools | 2 | 0% | 4 | 0% |
| D79 Schools | 1 | 0% | 0 | 0% |
| Charter Schools | 21 | 1% | 13 | 1% |
| Non-Public Schools | 80 | 3% | 68 | 3% |
| Out of NYC | 189 | 7% | 103 | 5% |
| Other | 29 | 1% | 9 | 0% |
| Total | 2,572 | 100% | 2,275 | 100% |

District 28 Students Remaining in District the Following Year



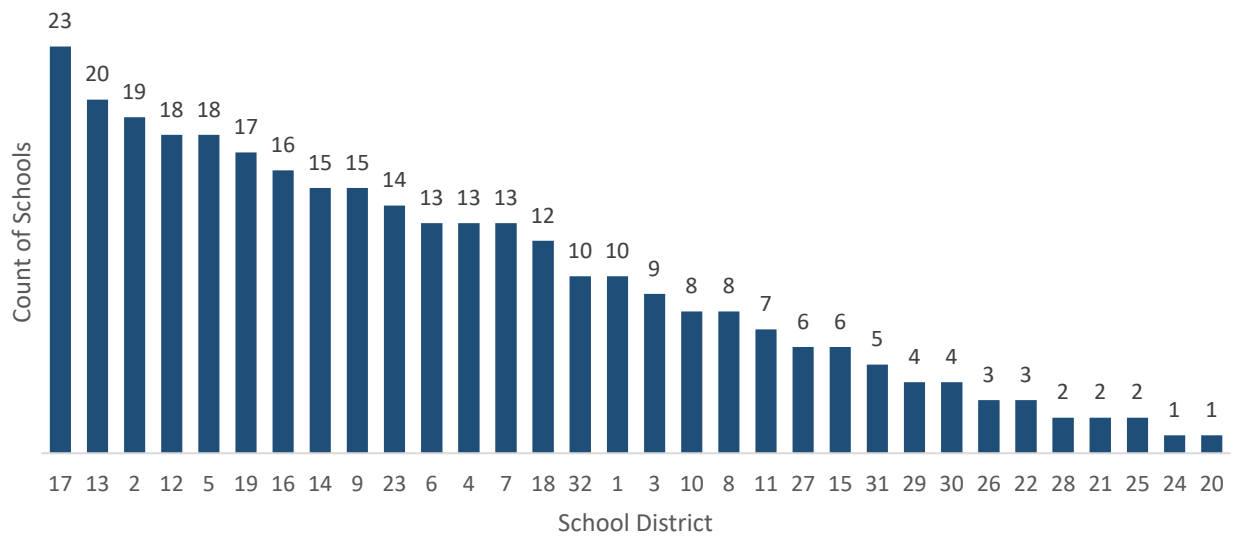
- Citywide, the average percent of graduating 5th graders who remain at a district school in the same district for 6th grade is 73%; for graduating 8th graders, the average percent of students who remain in the same district for 9th grade is 38%.

SCHOOL COUNTS BY ENROLLMENT RANGE

Table 11: District 28 School Counts by Enrollment Range (Grades K-12, Excludes 3-K and Pre-K)

| Enrollment Range | School Level | | | | | | | Total |
|------------------|--------------|-----------|----------|-----------|----------|----------|----------|-----------|
| | ECC | ES | MS | HS | K-8 | 6-12 | K-12 | |
| Less than 150 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 |
| 150-249 | 0 | 2 | 0 | 1 | 0 | 0 | 0 | 3 |
| 250-349 | 0 | 2 | 4 | 0 | 0 | 0 | 0 | 6 |
| 350-449 | 0 | 3 | 1 | 1 | 0 | 0 | 0 | 5 |
| 450-549 | 0 | 6 | 0 | 4 | 0 | 1 | 0 | 11 |
| 550+ | 0 | 14 | 3 | 4 | 0 | 4 | 0 | 25 |
| <i>Total</i> | <i>0</i> | <i>27</i> | <i>8</i> | <i>10</i> | <i>0</i> | <i>5</i> | <i>0</i> | <i>50</i> |

Number of Schools with Enrollment in Bottom 25% by School District - 2025-26



Source: Audited Register; includes district schools only; excludes pre-K centers, transfer schools, and schools phasing in.

ENROLLMENT VS. CAPACITY

Table 12: District 28 Enrollment vs. Capacity - Grades K-5

| | Neighborhood | Enrollment | Capacity | Seat Excess / Deficit |
|--------------------|---------------------------------|---------------|---------------|-----------------------|
| District 28 | N/A | 14,555 | 14,891 | 336 |
| Sub-District 1 | S. Jamaica, Rochdale, Kew Gdns | 4,875 | 5,130 | 255 |
| Sub-District 2 | Rego Pk, Forest Hills, Kew Gdns | 9,680 | 9,761 | 81 |

Table 13: District 28 Enrollment vs. Capacity - Grades 6-8

| | Neighborhood | Enrollment | Capacity | Seat Excess / Deficit |
|--------------------|---------------------------------|--------------|--------------|-----------------------|
| District 28 | N/A | 6,890 | 7,569 | 679 |
| Sub-District 1 | S. Jamaica, Rochdale, Kew Gdns | 1,430 | 2,288 | 858 |
| Sub-District 2 | Rego Pk, Forest Hills, Kew Gdns | 5,460 | 5,281 | -179 |

Source: Enrollment from 2025-26 Audited Register and grade-level capacity estimated for 2025-26.

BUILDING UTILIZATION

Each year, the SCA publishes the Blue Book, a report analyzing the capacity and enrollment for every NYCPS building across the city. "Under-Utilized Buildings" reflects the projected count of buildings that have at least 150 excess seats.

Table 14: Count of NYCPS Buildings by Utilization Status

| | District 28 | Queens |
|--------------------------------------|-------------|------------|
| Count of Buildings | 50 | 366 |
| Under-Utilized (UU) Buildings | 15 | 99 |
| 150-299 Excess Seats | 8 | 54 |
| 300+ Excess Seats | 7 | 45 |
| Over-Utilized Buildings | 17 | 127 |

Source: 2025-26 enrollment and 2024-25 capacity; UU status is based on a preliminary 2025-26 Under-Utilized space analysis, and accounts for building enrollment in 2025-26 and changes planned for 2026-27.

DISTRICT 75

NYCPS's District 75 provides specialized instructional support for students with significant challenges, such as Autism Spectrum Disorder (ASD), significant cognitive delays, emotional disability, sensory impairment, and multiple disabilities. District 75 serves students through a number of different program models.

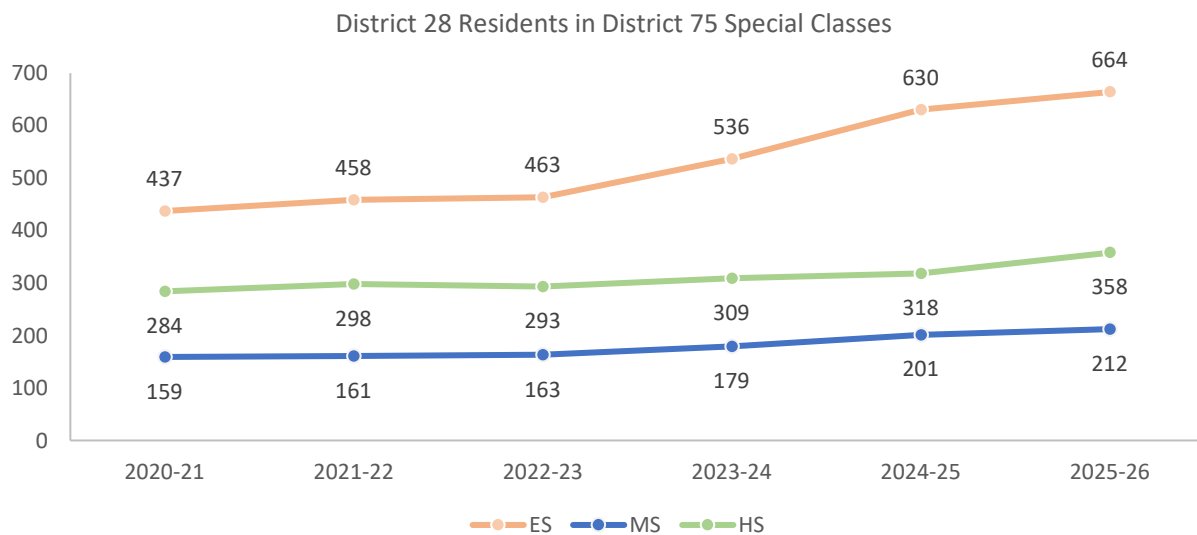
- Most District 75 students attend Special Class programs, which operate as distinct schools and may be located in standalone sites or co-located with district schools.
- A smaller number of students attend Inclusion Programs, in which students receive District 75 services within general education classes at a district school partner.

Table 15: District 75 Seat Need

| | ES | | | MS | | | HS | | |
|------------------|----------|------------|------------|------------|------------|------------|------------|------------|------------|
| | District | Borough | City | District | Borough | City | District | Borough | City |
| Capacity | 456 | 4,392 | 15,098 | 252 | 1,486 | 5,370 | 546 | 2,552 | 9,948 |
| Residents | 664 | 3,967 | 13,934 | 212 | 1,346 | 4,678 | 358 | 2,402 | 8,874 |
| Deficit | -208 | No Deficit | No Deficit | No Deficit | No Deficit | No Deficit | No Deficit | No Deficit | No Deficit |

Table 16: District 75 Residential Change in District 28

| | 2020-21 | 2021-22 | 2022-23 | 2023-24 | 2024-25 | 2025-26 | 1yr Change | 5yr Change |
|-------------------|---------|---------|---------|---------|---------|---------|------------|------------|
| ES | 437 | 458 | 463 | 536 | 630 | 664 | 5% | 52% |
| MS | 159 | 161 | 163 | 179 | 201 | 212 | 5% | 33% |
| HS | 284 | 298 | 293 | 309 | 318 | 358 | 13% | 26% |
| All Grades | 880 | 917 | 919 | 1,024 | 1,149 | 1,234 | 7% | 40% |



Source: Audited Register

DISTRICT DEMOGRAPHICS

Table 17: Ethnicity

| | K-5 | | | 6-8 | | | 9-12 | | |
|-------------------------------------|----------|---------|------|----------|---------|------|----------|---------|------|
| | District | Borough | City | District | Borough | City | District | Borough | City |
| % Asian and Pacific Islander | 28% | 28% | 17% | 26% | 29% | 17% | 32% | 26% | 17% |
| % Hispanic | 33% | 41% | 42% | 34% | 42% | 43% | 35% | 44% | 44% |
| % Black | 18% | 15% | 22% | 22% | 15% | 23% | 18% | 17% | 24% |
| % White | 13% | 11% | 15% | 11% | 10% | 13% | 10% | 8% | 12% |
| % Multi-Racial | 3% | 2% | 2% | 3% | 2% | 2% | 1% | 1% | 1% |
| % Native American | 4% | 2% | 1% | 3% | 2% | 1% | 4% | 2% | 1% |
| % Other | 0% | 0% | 0% | 0% | 0% | 0% | 1% | 1% | 1% |

Table 18: Special Populations

| | K-5 | | | 6-8 | | | 9-12 | | |
|--------------------------------------|----------|---------|------|----------|---------|------|----------|---------|------|
| | District | Borough | City | District | Borough | City | District | Borough | City |
| Students with Disabilities | 19% | 20% | 23% | 18% | 18% | 22% | 15% | 16% | 19% |
| English Language Learners | 20% | 24% | 20% | 14% | 15% | 13% | 13% | 16% | 13% |
| Economically Disadvantaged | 68% | 71% | 73% | 67% | 70% | 74% | 70% | 73% | 75% |
| Students in Temporary Housing | 11% | 11% | 11% | 11% | 11% | 12% | 10% | 11% | 11% |

Source: 2025-26 Audited Register; includes charter schools located in the district and may differ slightly from the NYCPS Demographic Snapshot.

SPECIAL PROGRAMS

Table 19: District 28 Special Program Summary

| | District 28 | Queens |
|---|-------------|--------|
| Schools with ASD Programs | 2 | 33 |
| <i>Horizon</i> | 1 | 18 |
| <i>Nest</i> | 1 | 18 |
| Schools with G&T Programs | 6 | 39 |
| Schools with Bilingual Ed Programs | 6 | 87 |
| <i>Dual Language (DL)</i> | 4 | 36 |
| <i>Transitional Bilingual Education (TBE)</i> | 0 | 0 |
| <i>DL/TBE</i> | 2 | 51 |

Note: Schools with both Horizon and Nest programs are counted once in the top row but separately in the Horizon and Nest rows beneath.

NEW YORK STATE CLASS SIZE LAW

Class Size Compliance by District (2025-26)



Source: November 15, 2025 Annual Report on Implementation of New York State's Class Size Caps, available at <https://infohub.nyced.org/docs/default-source/default-document-library/summary-report-11-15-25-final.pdf>

